

Methane Policy Analysis Alan Krupnick

One Future Methane and Climate Strategies Event
Houston, Texas
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Approach

Discuss Munnings and Krupnick. 2017. "Comparing Policies to Reduce Methane Emissions in the Natural Gas Sector," RFF Report.

 Set out nine "stylized facts" about methane leaks and emissions

 Judged the performance of 6 policies in light of those facts, economic theory and 3 criteria



Stylized Facts

- Accurate firm/plant-level inventories of methane emissions are currently unavailable
- 2. Each stage of the natural gas value chain is a significant methane emitter
- 3. Abatement costs are heterogeneous across subsectors
- 4. Abatement costs are heterogeneous across technologies
- 5. Methane emissions vary widely within and across regions
- 6. Super-emitters account for a large share of methane emissions
- A significant portion of methane emissions seems to be stochastic
- The upstream part of the natural gas sector (well development) is dominated by many low-production (marginal) wells and small firms
- 9. There are institutional barriers to reducing methane emissions



Policies Examined and Criteria

Policies

- Technology-based standards on equipment (EPA/BLM)
- Performance-based standards on equipment (EPA/BLM)
- Leak Detection and Repair Programs
- Performance standards on facilities or firms (ONE Future)
- Tradable performance standard
- Tax with default assumed leakage rates

Criteria

- Administrative costs
- Economic efficiency
- Environmental effectiveness



Findings

- Rapid innovation and technical heterogeneity argue against technology standards
- Firm level performance standards leave a lot of efficiency and environmental performance on the table
- Tradable performance standard works better for efficiency
- Tax with assumed and updatable default rates has good incentive properties
- Tiered monitoring programs do well given super emitters and stochastic nature



Thoughts on One Future

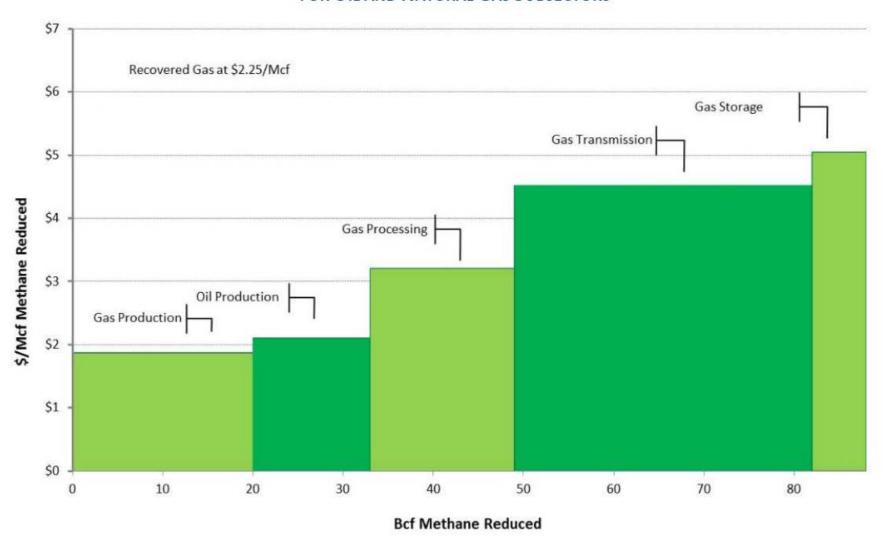
- Kudos on inclusion in Methane Challenge Program
- Setting rate-based targets across the four segments as opposed to "absolute" trading or tax approach to find least cost approach
 - Not necessarily meeting environmental goals: rate versus absolute
 - Inefficient: No intercompany or inter-segment trading
 - Reductions roughly proportional to share of emissions
 - Adjusted "slightly(!)" to reflect cost realities
- What next with Trump administration actions on BLM and EPA methane rules? States?



EXTRA



FIGURE 4. NATIONAL AGGREGATE MARGINAL ABATEMENT COST CURVE FOR OIL AND NATURAL GAS SUBSECTORS



Source: ICF 2016a.

FIGURE 5. NATIONAL MARGINAL ABATEMENT COST CURVE FOR METHANE ABATEMENT TECHNOLOGIES FOR OIL AND NATURAL GAS SECTOR

